

PRIME MINISTER

Anglo/French Summit

You have two discussions with President Mitterrand, both one hour long: the first as soon as we arrive in Paris (beginning at 6 p.m.), the second at 9.30 on Friday.

It has been agreed with the French that bilateral issues will be largely dealt with by the Ministers directly concerned. I suggest that you decide at the end of Thursday, after consulting the other Ministers (who will be assembling in the Residence for a late night drink), whether there are any bilateral issues which you should particularly raise with Mitterrand the next day.

You will almost certainly want to deal with the Falklands on Thursday rather than Friday. There is then a tactical decision to be made on whether you raise the more contentious issues on Thursday or leave them until the second discussion. In the brief checklist below I have therefore grouped the contentious and uncontentious questions.

Contentious Issues

Falklands

You will need to decide in the light of the latest situation how to handle the question of the UN vote. Our aim is a French abstention.

You might also thank Mitterrand for his help during the campaign and explore his intentions about arms sales to Argentina now.

EC Budget

Try to convince him that the UK, France and Germany should get together to work out a solution. Leave him in no doubt that he cannot have good Anglo/French relations while allowing the budget problem to drift on.

/<u>Fish</u> ...

Fish

If he suggests further concessions to the Danes, make it clear that we cannot contemplate any.

Bilateral Trade

We need an assurance that the restrictive measures announced by France on 20 October will not affect our trade.

We had a deficit of £537 million with France in the first nine months of this year.

Uncontentious Issues

East/West Relations

We ought to see broadly eye to eye on:

- Poland;
- Pipeline;
- CSCE.

What are his impressions of the Soviet leadership and Soviet Chinese relations?

World Economic Situation

International debt.

International trade problems.

Defence Issues

INF.

Franco/German Summit.

Defence collaboration - we are ready to develop a closer dialogue on defence and include Germany if he wishes. We hope he will consider the combination of Transall aircraft and Nimrod electronics to meet France's airborneearly warning requirement.

This alternative to the American equipment would be a good piece of European cooperation.

Closer collaboration at official level.

Please see Mr. Hancock's minute attached.

CONFIDENTIAL

/I also

-3-

I also attach a letter from the Treasury about Sir Geoffrey Howe's speech at Brighton - which has riled the French.

A. J. C.

3 November, 1982

Qz.02777

MR COLES

cc: Sir Robert Armstrong

CLOSER COLLABORATION BETWEEN THE FRENCH AND BRITISH GOVERNMENTS

We spoke about Mr Bone's minute to you of 2 November.

You told me that you thought that the Prime Minister would prefer a draft with a sharper focus on a specific proposal.

I attach:-

- (i) A revised version of the speaking note.
- (ii) A line for the press if the President and Prime Minister agree to the suggestion for talks at official level on two specific problems.
- 2. The structure of the attached draft is explained as follows.

Paragraph 1

3. This is intended to strike a chord in President Mitterrand's mind. We have received some indications that, even though he is determined to defend French interests as he sees them as stoutly as any of his predecessors, he does not welcome public confrontation with other members of the Alliance such as the United States and the United Kingdom.

Paragraph 2

4. As for paragraph 1.

Paragraph 3

5. This contains a reference to the working relationships that exist between France and Germany but explicitly denies that the United Kingdom is trying to dilute this relationship. Contacts between the French and German governments are far more frequent and intimate than those between France and the United Kingdom. The habit of informal consultation enables

the two governments to settle their differences without putting the whole pattern of their relationship at risk by public confrontation. For example, we are informed through privileged sources that there was a violent row between Monsieur Jobert and Graf Lambsdorff at the last Franco-German Summit on the question of commercial policy. No hint of this episode has so far appeared in the press.

Paragraph 4 (i)

6. President Mitterrand has had to introduce restrictive policies in France to deal with their balance of payments crisis. He will be looking to the Copenhagen Summit for some Community support for what he is doing at home. He might very well welcome the offer of cooperation with the United Kingdom in working out an agreement on macro-economic policy which the Summit could reach. On action to help the young unemployed, French and British policies are close and discussions on this subject could also be harmonious.

Paragraph 4 (ii)

7. This is the real point of the initiative. The French line on the Community budget problem is at present totally incompatible with the policy of the British government. Yet we know that a number of officials in France have reached the conclusion that the present series of confrontations is damaging to French interests and have been reflecting on ways of securing a lasting solution. We believe that Monsieur Delors has put some suggestions to the President but we do not know what reception they received. Bilateral talks would enable us to learn more about French thinking so as to establish the basis on which a lasting solution might be negotiated. Our hope would be to organise similar bilateral discussions with the Germans thus paving the way to a scheme which would have the support of the three leading countries of the Community and could then be sold to the rest.

/Paragraph 5

Paragraph 5

- 8. If the Prime Minister can secure the President's agreement in principle, Sir Robert Armstrong would be able to work out with Monsieur Attali how the discussions might best take place. We have far fewer problems of internal coordination than the French government. We should therefore fall in with their wishes. The most sensible arrangement might be:-
 - (i) Macro-economic policy. Direct talks between the Treasury and the Tresor.
 - (ii) Young unemployed. Direct talks between the Department of Employment and the Ministry of Labour in France.
- (iii) The Community budget problem. There are several possibilities, eg
 - (a) Talks confined to the Cabinet Office and the Elysee.
 - (b) A team drawn on each side from the Foreign Ministry, the Ministry of Finance and the Elysee/Cabinet Office.

After exploratory discussions at official level, the matter might be followed up in bilateral discussions at Ministerial level between the Foreign Secretary and Monsieur Cheysson and between the Chancellor and Monsieur Delors. There would be no need for the Prime Minister to become personally involved unless and until a proposition had been defined which could provide the basis for a solution.

D. H.

D J S HANCOCK

3 November 1982

DRAFT

CLOSER COLLABORATION BETWEEN THE FRENCH AND BRITISH GOVERNMENTS

Speaking Note for the Prime Minister

- 1. Since we met in May, we have seen some successful cooperation between our two countries in Community affairs. We have settled the 1982 refund issue; we have worked together to secure a Common Fisheries Policy; and we have cooperated over commercial relations with the United States.
- 2. I believe that it would be beneficial to both our countries if we could build on this cooperation and establish even closer and better relationships. There will, of course, always be differences between us as between any two countries. But we need to resolve differences in a business-like way.
- 3. I do not wish to try to emulate or dilute the special relationship that exists between France and Germany. I am not suggesting anything dramatic like a treaty but rather an experiment in closer working relations. The experiment, if successful, could then be extended to other problems.
- 4. As a first step I suggest that we ask our officials to get together to consider two topical questions:-
 - (i) What we should like to achieve at the

 Copenhagen Summit in December on the
 economic and social situation in the
 Community. We need clear results,

/not

not just another communique; but we must get the balance right. We share an interest in action to help the young unemployed.

- (ii) Possible ways of achieving a lasting solution to the Community budget problem so as to avoid confrontations like those that have damaged relations between us in the past.
- 5. If you agree to this suggestion, we might ask Sir Robert Armstrong and Monsieur Attali to agree a procedure for the discussions.

Line for Press after Summit if President agrees to the above proposal

The President and the Prime Minister have agreed to take steps to create closer working relationships between their two governments. The approach will be experimental and undramatic. The subjects to be treated will change from time to time according to need.

FALKLAND ISLANDS: UN GENERAL ASSEMBLY RESOLUTIONS

1. The General Assembly has passed three resolutions concerning the Falklands:

A 1965 2065 (XX)

B 1973 3160 (XXVIII)

C 1976 31/49

- 2. The UK abstained on the first two together with thirteen Western countries including France. The UK alone voted against the 1976 resolution although 32 countries (including France) abstained.
- 3. None of the three resolutions endorses Argentine's claim to sovereignty. But the 1973 and 1976 resolutions express gratitude to Argentina for its efforts "to facilitate the process of decolonisation" and to promote "the well-being of the population of the Islands". The 1976 resolution refers to two Non-Aligned pronouncements (Lima 1975 and Colombo 1976) which support the "just claim" of Argentina and demand "the restoration of sovereignty to the rightful owner". The general tendency of the three resolutions by the General Assembly is thus to confuse the issues of decolonisation and sovereignty. They favour the Argentine position to the detriment of the British case (self-determination for the Islanders).
- 4. Since 1976 the Assembly has held over (by formal Decision each year) substantive discussion of the Falklands pending the outcome of Anglo-Argentine talks.

Mayotte

- 5. A copy of last year's General Assembly Resolution on Mayotte is attached, with a record of the voting.
- 4 November 1982