

CONFIDENTIAL

15248 - 1

ZZ UKMIS NEW YORK  
PP WASHINGTON

GRS 383

CONFIDENTIAL

FM FCO 171615Z JUNE 81

TO FLASH UKMIS NEW YORK

TELEGRAM NUMBER 315 OF 17 JUNE

AND FOR INFO PRIORITY ME POSTS, ATHENS BONN BRUSSELS COPENHAGEN

DUBLIN THE HAGUE LUXEMBOURG PARIS ROME UKREP BRUSSELS

VIENNA (FOR RESREP IAEA)

WASHINGTON

YOUR TELNO 535: ISRAEL/IRAQ IN THE SECURITY COUNCIL

1. THE ANSWERS TO THE QUESTIONS IN YOUR PARAGRAPH 3 ARE AS

FOLLOWS:

(I) APART FROM REMOVING SPECIFIC REFERENCES TO ARTICLE 39 AND 41 WE NEED TO AVOID CHAPTER 7 LANGUAGE. WE COULD NOT THEREFORE ACCEPT 'THREAT TO INTERNATIONAL PEACE AND SECURITY'. 'ACT OF AGGRESSION' COULD BE ACCEPTABLE IF IT WERE NOT USED IN A CHAPTER 7 CONTEXT. WE COULD SUPPORT SOMETHING LIKE '.....ANY REPETITION OF RECENT ACTS OF AGGRESSION BY ISRAEL CULMINATING IN THE RAID OF 7 JUNE WOULD SERIOUSLY ENDANGER THE MAINTENANCE OF INTERNATIONAL PEACE AND SECURITY...'. THIS FORMULATION WOULD NOT (NOT) COMMIT US TO CHAPTER 7 ACTION IN RESPONSE TO A FUTURE ISRAELI ACT OF AGGRESSION.

(II) OPERATIVE PARAGRAPH 2 AS IT STANDS, EVEN WITH THE CHAPTER 7 LANGUAGE REMOVED AND WITH THE QUALIFICATION ('WHICH MIGHT ENCOURAGE' ETC ETC) IS FAR TOO BROAD AND VAGUE FOR US TO BE ABLE TO DEFEND. ASSISTANCE CANNOT BE READ IN THE NARROW SENSE OF AID, AND AS DRAFTED THE PARAGRAPH COULD BE READ TO INCLUDE NORMAL TRADE OR CREDITS, ON THE GROUNDS THAT THEY COULD FOR EXAMPLE ALLOW RESOURCES TO BE DIVERTED FOR EXPANSIONIST OR AGGRESSIVE PURPOSES. AND ALTHOUGH IT COULD BE ARGUED THAT THE REQUIREMENT WAS LAID ON STATES AND NOT INDIVIDUALS (EG. ISRAEL'S SUPPORTERS HERE) THE WORDING IS NOT CLEAR. WE COULD SUPPORT SOMETHING LIKE 'CALLS UPON (PROVIDING THIS WAS NOT USED IN A CHAPTER 7 CONTEXT)

1

CONFIDENTIAL

/ALL

CONFIDENTIAL

15248 - 1

ALL STATES MEMBERS OF THE UN TO REFRAIN FROM FURNISHING ISRAEL WITH ANY MILITARY ASSISTANCE LIKELY TO ENCOURAGE IT TO PURSUE A (REPEAT A) POLICY OF EXPANSION AND AGGRESSION'.

(III) WE CAN ACCEPT PARAGRAPH 3 AS IT STANDS TO WHICH COULD BE ADDED A CALL FOR COMPENSATION.

2. WE WOULD HAVE TO SEE A FINAL TEXT BEFORE DECIDING ON VOTING. BUT OUR PRESENT THINKING IS THAT WE WOULD BE OBLIGED TO VETO CHAPTER 7 LANGUAGE AND WOULD PROBABLY HAVE TO ABSTAIN ON ANYTHING WHICH FELL BETWEEN THAT AND THE SORT OF ACCEPTABLE FORMULATIONS OUTLINED ABOVE.

3. YOUR TELNO 536: WE ARE HAPPY TO LEAVE IT TO YOU TO EXPLORE THIS AND SEEK FURTHER INSTRUCTIONS IF AND WHEN YOU CONSIDER IT RIGHT.

CARRINGTON

MIDDLE EAST STANDARD

NEWAD MAED  
MED ES & SD  
NAD ERD  
UND ESID  
EESD CONS DEPT  
ECD CONS EM UNIT  
WED CABINET OFFICE  
RID  
JNU  
LEGAL ADVISERS

ADDITIONAL DISTRIBUTION

ARAB/ISRAEL DISPUTE

CONFIDENTIAL